ASSEMBLY, No. 2888

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED FEBRUARY 20, 2020

Sponsored by:

Assemblywoman NANCY F. MUNOZ
District 21 (Morris, Somerset and Union)

SYNOPSIS

Expands eligibility under the Urban Transit Hub Tax Credit Act by broadening certain municipal qualifier provisions.

CURRENT VERSION OF TEXT

As introduced.



1 **AN ACT** expanding eligibility under Urban Transit Hub Tax Credit Act, amending P.L.2007, c.346 (C.34:1B-207 et seq.).

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 1 of P.L.2007, c.346 (C.34:1B-207) is amended to 8 read as follows:
- 9 1. This act shall be known and may be cited as the "[Urban] 10 Transit Hub Tax Credit Act."
- 11 (cf: P.L.2007, c. 346, s.1)

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- 2. Section 2 of P.L.2007, c.346 (C.34:1B-208) is amended to read as follows:
- 15 2. As used in this act:

"Affiliate" means an entity that directly or indirectly controls, is 16 under common control with, or is controlled by the business. 17 18 Control exists in all cases in which the entity is a member of a 19 controlled group of corporations as defined pursuant to section 1563 20 of the Internal Revenue Code of 1986 (26 U.S.C.s.1563) or the 21 entity is an organization in a group of organizations under common 22 control as defined pursuant to subsection (b) or (c) of section 414 of 23 the Internal Revenue Code of 1986 (26 U.S.C.s.414). A taxpayer 24 may establish by clear and convincing evidence, as determined by 25 the Director of the Division of Taxation in the Department of the 26 Treasury, that control exists in situations involving lesser percentages of ownership than required by those statutes. 27 28 affiliate of a business may contribute to meeting either the qualified 29 investment or full-time employee requirements of a business that 30 applies for a credit under section 3 of P.L.2007, c.346 (C.34:1B-31 209).

"Authority" means the New Jersey Economic Development Authority established by section 4 of P.L.1974, c.80 (C.34:1B-4).

"Business" means a corporation that is subject to the tax imposed pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), a corporation that is subject to the tax imposed pursuant to sections 2 and 3 of P.L.1945, c.132 (C.54:18A-2 and 54:18A-3), section 1 of P.L.1950, c.231 (C.17:32-15) or N.J.S.17B:23-5, or is a partnership, an S corporation, or a limited liability corporation. A business shall include an affiliate of the business if that business applies for a credit based upon any capital investment made by or full-time employees of an affiliate.

"Capital investment" in a qualified business facility means expenses incurred after, but before the end of the eighth year after, the effective date of P.L.2007, c.346 (C.34:1B-207 et seq.) for: a.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

the site preparation and construction, repair, renovation, improvement, equipping, or furnishing of a building, structure, facility or improvement to real property; and b. obtaining and installing furnishings and machinery, apparatus or equipment for the operation of a business in a building, structure, facility or improvement to real property.

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"Eligible municipality" means a municipality: **[**(1) which qualifies for State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) or which was continued to be a qualified municipality thereunder pursuant to P.L.2007, c.111; and (2) **]** in which **[**30 percent or more of the value of real property was exempt from local property taxation during tax year 2006. The percentage of exempt property shall be calculated by dividing the total exempt value by the sum of the net valuation which is taxable and that which is tax exempt **]** there is a transit hub.

"Full-time employee" means a person employed by the business for consideration for at least 35 hours a week, or who renders any other standard of service generally accepted by custom or practice as full-time employment, or a person who is employed by a professional employer organization pursuant to an employee leasing agreement between the business and the professional employer organization, in accordance with P.L.2001, c.260 (C.34:8-67 et seq.) for at least 35 hours a week, or who renders any other standard of service generally accepted by custom or practice as full-time employment, and whose wages are subject to withholding as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. or an employee who is a resident of another State but whose income is not subject to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. or who is a partner of a business who works for the partnership for at least 35 hours a week, or who renders any other standard of service generally accepted by custom or practice as full-time employment, and whose distributive share of income, gain, loss, or deduction, or whose guaranteed payments, or any combination thereof, is subject to the payment of estimated taxes, as provided in the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 "Full-time employee" shall not include any person who works as an independent contractor or on a consulting basis for the business.

"Mixed use project" means a project comprising both a qualified business facility and a qualified residential project.

"Partnership" means an entity classified as a partnership for federal income tax purposes.

"Professional employer organization" means an employee leasing company registered with the Department of Labor and Workforce Development pursuant to P.L.2001, c.260 (C.34:8-67 et seq.).

"Qualified business facility" means any building, complex of buildings or structural components of buildings, and all machinery and equipment located within a designated [urban] transit hub in an

eligible municipality, used in connection with the operation of a business.

"Qualified residential project" shall have the meaning ascribed to that term under section 34 of P.L.2009, c.90 (C.34:1B-209.2).

"Residential unit" means a residential dwelling unit such as a rental apartment, a condominium or cooperative unit, a hotel room, or a dormitory room.

"[Urban transit] Transit hub" means:

- a. (1) property located within a 1/2-mile radius surrounding the [mid point] midpoint of a [New Jersey Transit Corporation, Port Authority Transit Corporation or Port Authority Trans-Hudson Corporation] commuter rail station platform area, including all light rail stations, and
- (2) property located within a one-mile radius of the [mid point] midpoint of the platform area of such a rail station if the property is in a qualified municipality under the "Municipal Rehabilitation and Economic Recovery Act," P.L.2002, c.43 (C.52:27BBB-1 et seq.) or in an area that is the subject of a Choice Neighborhoods Transformation Plan funded by the federal Department of Housing and Urban Development, and
- (3) the site of the campus of an acute care medical facility located within a one-mile radius of the **[**mid point**]** of the platform area of such a rail station, and
- (4) the site of a closed hospital located within a one-mile radius of the [mid point] of the platform area of such a rail station;
- b. property located within a 1/2-mile radius surrounding the **[**mid point**]** of one of up to two underground light rail stations' platform areas that are most proximate to an interstate rail station;
- c. property adjacent to, or connected by rail spur to, a freight rail line if the business utilizes that freight line at any rail spur located adjacent to or within a one-mile radius surrounding the entrance to the property for loading and unloading freight cars on trains;
- which property shall have been specifically delineated by the authority pursuant to subsection e. of section 3 of P.L.2007, c.346 (C.34:1B-209).

A property which is partially included within the radius shall only be considered part of the **[**urban**]** transit hub if over 50 percent of its land area falls within the radius.

"Rail station" shall not include any rail station located at an international airport, except that any property within a 1/2-mile radius surrounding the [mid point] midpoint of a New Jersey Transit Corporation rail station platform area at an international airport upon which a qualified business facility is constructed or renovated commencing after the effective date of P.L.2011, c.149 (C.34:1B-242 et al.) shall be deemed [an urban] a transit hub,

excluding any property owned or controlled by the Port Authority
of New York and New Jersey.

(cf:P.L.2011, c.149, s.10)

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- 3. Section 3 of P.L.2007, c.346 (C.34:1B-209) is amended to read as follows:
- 7 3. a. (1) A business, upon application to and approval from 8 the authority, shall be allowed a credit of 100 percent of its capital 9 investment, made after the effective date of P.L.2007, c.346 10 (C.34:1B-207 et seq.) but prior to its submission of documentation 11 pursuant to subsection c. of this section, in a qualified business 12 facility within an eligible municipality, pursuant to the restrictions 13 and requirements of this section. To be eligible for any tax credits 14 authorized under this section, a business shall demonstrate to the 15 authority, at the time of application, that the State's financial 16 support of the proposed capital investment in a qualified business 17 facility will yield a net positive benefit to both the State and the 18 eligible municipality. The value of all credits approved by the 19 authority pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) shall 20 not exceed \$1,750,000,000, except as may be increased by the 21 authority as set forth in paragraph (5) of subsection a. of 22 P.L.2009, c.90 (C.34:1B-209.3) and section 6 of P.L.2010, c.57 23 (C.34:1B-209.4).
 - (2) A business, other than a tenant eligible pursuant to paragraph (3) of this subsection, shall make or acquire capital investments totaling not less than \$50,000,000 in a qualified business facility, at which the business shall employ not fewer than 250 full-time employees to be eligible for a credit under this section. A business that acquires a qualified business facility shall also be deemed to have acquired the capital investment made or acquired by the seller.
 - (3) A business that is a tenant in a qualified business facility, the owner of which has made or acquired capital investments in the facility totaling not less than \$50,000,000, shall occupy a leased area of the qualified business facility that represents at least \$17,500,000 of the capital investment in the facility at which the tenant business and up to two other tenants in the qualified business facility shall employ not fewer than 250 full-time employees in the aggregate to be eligible for a credit under this section. The amount of capital investment in a facility that a leased area represents shall be equal to that percentage of the owner's total capital investment in the facility that the percentage of net leasable area leased by the tenant is of the total net leasable area of the qualified business facility. Capital investments made by a tenant shall be deemed to be included in the calculation of the capital investment made or acquired by the owner, but only to the extent necessary to meet the owner's minimum capital investment of \$50,000,000. investments made by a tenant and not allocated to meet the owner's

minimum capital investment threshold of \$50,000,000 shall be added to the amount of capital investment represented by the tenant's leased area in the qualified business facility.

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- (4) A business shall not be allowed tax credits under this section if the business participates in a business employment incentive agreement, pursuant to P.L.1996, c.26 (C.34:1B-124 et seq.), 7 relating to the same capital and employees that qualify the business for this credit, or if the business receives assistance pursuant to 9 P.L.1996, c.25 (C.34:1B-112 et seq.). A business that is allowed a 10 tax credit under this section shall not be eligible for incentives 11 authorized pursuant to P.L.2002, c.43 (C.52:27BBB-1 et al.). A 12 business shall not qualify for a tax credit under this section, based 13 upon its capital investment and the employment of full-time 14 employees, if that capital investment or employment was the basis 15 for which a grant was provided to the business pursuant to the 16 "InvestNJ Business Grant Program Act," P.L.2008, c.112 (C.34:1B-17 237 et seq.).
 - (5) Full-time employment for an accounting or a privilege period shall be determined as the average of the monthly full-time employment for the period.
 - (6) The capital investment of the owner of a qualified business facility is that percentage of the capital investment made or acquired by the owner of the building that the percentage of net leasable area of the qualified business facility not leased to tenants is of the total net leasable area of the qualified business facility.
 - (7) A business shall be allowed a tax credit of 100 percent of its capital investment, made after the effective date of P.L.2011, c.89 but prior to its submission of documentation pursuant to subsection c. of this section, in a qualified business facility that is part of a mixed use project, provided that (a) the qualified business facility represents at least \$17,500,000 of the total capital investment in the mixed use project, (b) the business employs not fewer than 250 fulltime employees in the qualified business facility, and (c) the total capital investment in the mixed use project of which the qualified business facility is a part is not less than \$50,000,000. allowance of credits under this paragraph shall be subject to the restrictions and requirements, to the extent that those are not inconsistent with the provisions of this paragraph, set forth in paragraphs (1) through (6) of this subsection, including, but not limited to, the requirement that the business shall demonstrate to the authority, at the time of application, that the State's financial support of the proposed capital investment in a qualified business facility will yield a net positive benefit to both the State and the eligible municipality.
 - (8) In determining whether a proposed capital investment will yield a net positive benefit, the authority shall not consider the transfer of an existing job from one location in the State to another location in the State as the creation of a new job, unless (a) the

1 business proposes to transfer existing jobs to a municipality in the 2 State as part of a consolidation of business operations from two or 3 more other locations that are not in the same municipality whether 4 in-State or out-of-State, or (b) the business's chief executive officer, 5 or equivalent officer, submits a certification to the authority 6 indicating that the existing jobs are at risk of leaving the State and 7 that the business's chief executive officer, or equivalent officer, has 8 reviewed the information submitted to the authority and that the 9 representations contained therein are accurate, and the business 10 intends to employ not fewer than 500 full-time employees in the 11 qualified business facility. In the event that this certification by the 12 business's chief executive officer, or equivalent officer, is found to 13 be willfully false, the authority may revoke any award of tax credits 14 in their entirety, which revocation shall be in addition to any other 15 criminal or civil penalties that the business and the officer may be 16 subject to. When considering an application involving intra-State 17 job transfers, the authority shall require the company to submit the 18 following information as part of its application: a full economic 19 analysis of all locations under consideration by the company; all 20 lease agreements, ownership documents, or substantially similar 21 documentation for the business's current in-State locations; and all 22 lease agreements, ownership documents, or substantially similar 23 documentation for the potential out-of-State location alternatives, to 24 the extent they exist. Based on this information, and any other 25 information deemed relevant by the authority, the authority shall 26 independently verify and confirm, by way of making a factual 27 finding by separate vote of the authority's board, the business's 28 assertion that the jobs are actually at risk of leaving the State, 29 before a business may be awarded any tax credits under this section. 30

b. (1) If applications under this section have been received by the authority prior to the effective date of the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), then, to the extent that there remains sufficient financial authorization for the award of a tax credit, the authority is authorized to consider those applications and to make awards of tax credits to eligible applicants, provided that the authority shall take final action on those applications no later than December 31, 2013.

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- (2) A business shall apply for the credit under this section prior to the effective date of the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), and shall submit its documentation for approval of its credit amount no later than April 26, 2021.
- (3) If a business has submitted an application under this section and that application has not been approved for any reason, the lack of approval shall not serve to prejudice in any way the consideration of a new application as may be submitted for the qualified business facility for the provision of incentives offered

pursuant to the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.).

- (4) Tax credits awarded pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) for applications submitted to and approved by the authority prior to the effective date of the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.), shall be administered by the authority in the manner established prior to that date.
- (5) With respect to an application received by the authority prior to the effective date of the "New Jersey Economic Opportunity Act of 2013," P.L.2013, c.161 (C.52:27D-489p et al.) for a qualified business facility that is located on or adjacent to the campus of an acute care medical facility, (a) the minimum number of full-time employees required for eligibility under the program may be employed by any number of tenants or other occupants of the facility, in the aggregate, and the initial satisfaction of the requirement following completion of the project shall be deemed to satisfy the employment requirements of the program in all respects, and (b) if the capital investment in the facility exceeds \$100,000,000, the determination of the net positive benefit yield shall be based on the benefits generated during a period of up to 30 years following the completion of the project, as determined by the authority.
- c. (1) The amount of credit allowed shall, except as otherwise provided, be equal to the capital investment made by the business, or the capital investment represented by the business's leased area, or area owned by the business as a condominium, and shall be taken over a 10-year period, at the rate of one-tenth of the total amount of the business's credit for each tax accounting or privilege period of the business, beginning with the tax period in which the business is first certified by the authority as having met the investment capital and employment qualifications, subject to any reduction or disqualification as provided by subsection d. of this section as determined by annual review by the authority. In conducting its annual review, the authority may require a business to submit any information determined by the authority to be necessary and relevant to its review.

The credit amount for any tax period ending after July 28, 2021 during which the documentation of a business's credit amount remains uncertified shall be forfeited, although credit amounts for the remainder of the years of the 10-year credit period shall remain available to it.

The credit amount that may be taken for a tax period of the business that exceeds the final liabilities of the business for the tax period may be carried forward for use by the business in the next 20 successive tax periods, and shall expire thereafter, provided that the value of all credits approved by the authority against tax liabilities

pursuant to P.L.2007, c.346 (C.34:1B-207 et seq.) in any fiscal year shall not exceed \$260,000,000.

The amount of credit allowed for a tax period to a business that is a tenant in a qualified business facility shall not exceed the business's total lease payments for occupancy of the qualified business facility for the tax period.

- (2) A business that is a partnership shall not be allowed a credit under this section directly, but the amount of credit of an owner of a business shall be determined by allocating to each owner of the partnership that proportion of the credit of the business that is equal to the owner of the partnership's share, whether or not distributed, of the total distributive income or gain of the partnership for its tax period ending within or at the end of the owner's tax period, or that proportion that is allocated by an agreement, if any, among the owners of the partnership that has been provided to the Director of the Division of Taxation in the Department of the Treasury by the time and accompanied by the additional information as the director may require.
- (3) The amount of credit allowed may be applied against the tax liability otherwise due pursuant to section 5 of P.L.1945, c.162 (C.54:10A-5), pursuant to sections 2 and 3 of P.L.1945, c.132 (C.54:18A-2 and C.54:18A-3), pursuant to section 1 of P.L.1950, c.231 (C.17:32-15), or pursuant to N.J.S.17B:23-5.
- d. (1) If, in any tax period, fewer than 200 full-time employees of the business at the qualified business facility are employed in new full-time positions, the amount of the credit otherwise determined pursuant to final calculation of the award of tax credits pursuant to subsection c. of this section shall be reduced by 20 percent for that tax period and each subsequent tax period until the first period for which documentation demonstrating the restoration of the 200 full-time employees employed in new fulltime positions at the qualified business facility has been reviewed and approved by the authority, for which tax period and each subsequent tax period the full amount of the credit shall be allowed; provided, however, that for businesses applying before January 1, 2010, there shall be no reduction if a business relocates to [an urban] a transit hub from another location or other locations in the same municipality in which the transit hub is located. For the purposes of this paragraph, a "new full-time position" means a position created by the business at the qualified business facility that did not previously exist in this State.
- (2) If, in any tax period, the business reduces the total number of full-time employees in its Statewide workforce by more than 20 percent from the number of full-time employees in its Statewide workforce in the last tax accounting or privilege period prior to the credit amount approval under subsection a. of this section, then the business shall forfeit its credit amount for that tax period and each subsequent tax period, until the first tax period for which

documentation demonstrating the restoration of the business's Statewide workforce to the threshold levels required by this paragraph has been reviewed and approved by the authority, for which tax period and each subsequent tax period the full amount of the credit shall be allowed.

- (3) If, in any tax period, (a) the number of full-time employees employed by the business at the qualified business facility located in [an urban] a transit hub within an eligible municipality drops below 250, or (b) the number of full-time employees, who are not the subject of intra-State job transfers, pursuant to paragraph (8) of subsection a. of this section, employed by the business at any other business facility in the State, whether or not located in [an urban] a transit hub within an eligible municipality, drops by more than 20 percent from the number of full-time employees in its workforce in the last tax accounting or privilege period prior to the credit amount approval under this section, then the business shall forfeit its credit amount for that tax period and each subsequent tax period, until the first tax period for which documentation demonstrating the restoration of the number of full-time employees employed by the business at the qualified business facility to 250 or an increase above the 20 percent reduction has been reviewed and approved by the authority, for which tax period and each subsequent tax period the full amount of the credit shall be allowed.
 - (4) (i) If the qualified business facility is sold in whole or in part during the 10-year eligibility period, the new owner shall not acquire the capital investment of the seller and the seller shall forfeit all credits for the tax period in which the sale occurs and all subsequent tax periods; provided, however, that any credits of tenants shall remain unaffected.
- (ii) If a tenant subleases its tenancy in whole or in part during the 10-year eligibility period, the new tenant shall not acquire the credit of the sublessor, and the sublessor tenant shall forfeit all credits for the tax period of its sublease and all subsequent tax periods.
- e. (1) The Executive Director of the New Jersey Economic Development Authority, in consultation with the Director of the Division of Taxation in the Department of the Treasury, shall adopt rules in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) as are necessary to implement P.L.2007, c.346 (C.34:1B-207 et seq.), including, but not limited to: examples of and the determination of capital investment; the enumeration of eligible municipalities; specific delineation of [urban] transit hubs; the determination of the limits, if any, on the expense or type of furnishings that may constitute capital improvements; the promulgation of procedures and forms necessary to apply for a credit, including the enumeration of the certification procedures and allocation of tax credits for different phases of a qualified business facility or mixed use project; and provisions for

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credit applicants to be charged an initial application fee, and ongoing service fees, to cover the administrative costs related to the credit.

(2) Through regulation, the authority shall establish standards based on the green building manual prepared by the Commissioner of Community Affairs, pursuant to section 1 of P.L.2007, c.132 (C.52:27D-130.6), regarding the use of renewable energy, energy-efficient technology, and non-renewable resources in order to reduce environmental degradation and encourage long-term cost reduction. (cf: P.L.2017, c.314, s.1)

4. This act shall take effect immediately.

STATEMENT

This bill expands eligibility under the Urban Transit Hub Tax Credit Act (UTHTCA) by broadening certain municipal qualifier provisions. During the 2006-2007 Session the Legislature passed UTHTCA as a mechanism to catalyze economic development. As originally enacted, UTHTCA provided tax credits for qualified business facilities within urban transit hubs located in municipalities meeting certain criteria. This bill amends the municipal qualifier provisions so that any municipality with a commuter rail station satisfies the requirements to be considered an "eligible municipality." The intent behind broadening the definition of "eligible municipality" is to expand the scope wherein the tax credit can induce economic development.

Under UTHTCA, a business that makes \$50,000,000 of capital investment in a qualified business facility within an urban transit hub and that employs at least 250 people at the facility may qualify for a tax credit equal to the qualified capital investment. The credit may be applied against corporation business tax, insurance premiums tax or gross income tax liability. UTHTCA also enables a tenant located in a qualified business facility to take advantage of a similar credit, under certain circumstances and limitations.

For a business facility to qualify under UTHTCA, it must be located in a urban rail transit hub that is within a municipality that is eligible for urban aid and has at least 30 percent of its real property value exempt from property taxes. According to the New Jersey Office of Economic Growth, as UTHTCA was originally enacted nine municipalities would meet that criteria.

By broadening the municipal qualifier provisions to include any municipality with a commuter rail station, this bill is designed to widen the scope of tax credit eligibility to encourage economic development in and beyond nine municipalities. Accordingly, this bill also removes the word "urban" from the title of the UTHTCA so that it is read as the Transit Hub Tax Credit Act.